



RON DESANTIS  
GOVERNOR

STATE OF FLORIDA

# Office of the Governor

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MEMO # 23-023

## MEMORANDUM

TO: Chairs of all State University Board of Trustees

FROM: Chris Spencer, Director  
Office of Policy and Budget *CMS*

SUBJECT: Gender Dysphoria Services

DATE: January 11, 2023

It is the Governor's constitutional duty as Florida's chief executive officer to take care that the laws of this State be faithfully executed. Art. IV, § 1(a), Fla. Const. To carry out this task, the Florida Constitution authorizes the Governor to "require information in writing from all executive or administrative state, county, or municipal officers upon any subject relating to the duties of their respective offices." Id.

State universities are a part of the executive branch of state government. § 1001.705(1)(d), Fla. Stat. (2022). So are the university boards of trustees, which are responsible for administering the state universities. § 1001.71(1), (3), Fla. Stat. This duty involves "governing institutional resources and protecting the public interest." § 1001.706(3)(j), Fla. Stat.

Our office has learned that several state universities provide services to persons suffering from gender dysphoria. On behalf of the Governor, I hereby request that you respond to the enclosed inquiries related to such services.

Enclosed is a request-for-information form. Please read the instructions and definitions, answer all questions, and return the answers to the Education Unit of the Office of Policy and Budget via email at [education@laspbs.state.fl.us](mailto:education@laspbs.state.fl.us) by February 10, 2023. All requests contained herein are for aggregated information. Please ensure all responses do not contain personally identifiable information or protected health information and are provided in an aggregated and de-identified format. If your university does not provide any such services, please notify our Education Unit via email.

Attachment

cc: Chancellor Raymond Rodrigues, State University System of Florida

**Instructions**

1. For each of the below requests, including any subparts, provide all information or data for all individuals, including those who were under 18 at the time of any encounter or treatment, as the case may be.
2. For each of the below requests, including any subparts, provide all information or data for each calendar year from January 1, 2018, to the present.

**Definitions**

1. “Encounter” means an interaction between a patient and a health care provider for the purpose of providing health care services or assessing the health status of a patient.
2. “Hormones” mean sex hormones, including but not limited to testosterone, estrogen, estrogen analogs, and progesterone.
3. “Hormone antagonists” mean anti-androgens, including but not limited to spironolactone.
4. “Medical procedure” means any service, including but not limited to a surgical procedure, that alters primary or secondary sexual characteristics of a male or female. Such services include, but are not limited to, mastectomies, breast augmentations, orchiectomies, penectomies, vaginoplasties, hysterectomies, metoidioplasties, vaginectomies, salpingo-oophorectomies, phalloplasties, and scrotoplasties.
5. “Natal Sex” means the genetic classification of an individual as male or female, as reflected in the organization of the body of such individual for a reproductive role or capacity, such as through sex chromosomes, naturally occurring sex hormones, and internal and external genitalia present at birth.
6. “Puberty blockers” mean GnRH Agonists, including but not limited to Leuprolide (Lupron Depot, Lupron Depot-PED, Eligard, Fensolvi) and Goserelin (Zoladex) implant.
7. “Sex-reassignment treatment” means:
  - a. The prescription or administration of puberty blockers for the purpose of changing the body of an individual so that it conforms to the subjective sense of identity of the individual when such identity is at odds with the individual’s natal sex; or
  - b. The prescription or administration of hormones or hormone antagonists for the purpose of changing the body of an individual so that it conforms to the subjective sense of identity of the individual when such identity is at odds with the individual’s natal sex; or
  - c. Any medical procedure, including a surgical procedure, to change the body of an individual so that it conforms to the subjective sense of identity of the individual when such identity is at odds with the individual’s natal sex.

**Requests**

1. Provide the number of encounters for sex-reassignment treatment or where such treatment was sought.

- a. Of the total number of encounters, provide the number of first-time encounters for sex-reassignment treatment or where such treatment was sought.
  - b. Of the total number of encounters, provide the number of patients referred to another facility for sex-reassignment treatment.
  - c. Provide a list of all facilities to which patients were referred for sex-reassignment treatment.
2. Provide the number of individuals diagnosed under ICD-10 Code F64.
- a. Of the total number of individuals diagnosed under ICD-10 Code F64, provide the number of individuals diagnosed under ICD-10 Code F64 prior to their first encounter for sex-reassignment treatment and where such treatment was sought.
  - b. Of the total number of individuals diagnosed under ICD-10 Code F64, provide the number of individuals diagnosed under ICD-10 Code F64 during or as a result of their first encounter for sex-reassignment treatment and where such treatment was sought.
  - c. Of the total number of individuals diagnosed under ICD-10 Code F64, provide the number of individuals diagnosed under ICD-10 Code F64 during or after an encounter that followed their first encounter for sex-reassignment treatment and where such treatment was sought.
3. Provide the number of individuals who were not diagnosed under ICD-10 Code F64 after one or more encounters identified in response to Request #1.
4. Provide the following information for all sex-reassignment treatments:
- a. The number of individuals prescribed puberty blockers. Of that number, provide a breakdown by age.
  - b. The number of individuals prescribed hormones. Of that number, provide a breakdown by age.
  - c. The number of individuals prescribed hormone antagonists. Of that number, provide a breakdown by age.
  - d. The number of individuals who underwent medical procedures.
    - i. Of the total number of individuals who underwent medical procedures, the number of individuals who underwent mastectomies. Of that number, provide a breakdown by age.
    - ii. Of the total number of individuals who underwent medical procedures, the number of individuals who underwent breast augmentations. Of that number, provide a breakdown by age.

- iii. Of the total number of individuals who underwent medical procedures, the number of individuals who underwent orchiectomies. Of that number, provide a breakdown by age.
  - iv. Of the total number of individuals who underwent medical procedures, the number of individuals who underwent penectomies. Of that number, provide a breakdown by age.
  - v. Of the total number of individuals who underwent medical procedures, the number of individuals who underwent vaginoplasties. Of that number, provide a breakdown by age.
  - vi. Of the total number of individuals who underwent medical procedures, the number of individuals who underwent hysterectomies. Of that number, provide a breakdown by age.
  - vii. Of the total number of individuals who underwent medical procedures, the number of individuals who underwent metoidioplasties. Of that number, provide a breakdown by age.
  - viii. Of the total number of individuals who underwent medical procedures, the number of individuals who underwent vaginectomies. Of that number, provide a breakdown by age.
  - ix. Of the total number of individuals who underwent medical procedures, the number of individuals who underwent salpingo-oophorectomies. Of that number, provide a breakdown by age.
  - x. Of the total number of individuals who underwent medical procedures, the number of individuals who underwent phalloplasties. Of that number, provide a breakdown by age.
  - xi. Of the total number of individuals who underwent medical procedures, the number of individuals who underwent scrotoplasties. Of that number, provide a breakdown by age.
  - xii. Of the total number of individuals who underwent medical procedures, the number of individuals who underwent any other medical procedure. For this category, describe each such medical procedure and identify the number of individuals who underwent each such medical procedure. For each of those subsets, provide a breakdown by age.
5. For the total number of individuals who received sex-reassignment treatment, provide the following:

- a. The number of individuals who received no behavioral health services prior to their first sex-reassignment treatment.
  - b. The number of individuals who received less than three months of behavioral health services prior to their first sex-reassignment treatment.
  - c. The number of individuals who received less than six months of behavioral health services prior to their first sex-reassignment treatment.
  - d. The number of individuals who received less than one year of behavioral health services prior to their first sex-reassignment treatment.
  - e. The number of individuals who received one year or more of behavioral health services prior to their first sex-reassignment treatment.
6. Provide all policies and procedures regarding sex-reassignment treatment in effect at any point from January 1, 2018, to the present, including any draft policies and procedures.